

# POSITION STATEMENT ON MARIJUANA

## Scope of the Problem

*Whereas* marijuana is the most commonly abused illegal drug among adults and youths in the United States;<sup>1</sup> and

Whereas marijuana use rates have risen substantially since 2007;<sup>2</sup> and

*Whereas* social disapproval for using marijuana has been decreasing among teens since 2007;<sup>3</sup> and

*Whereas* softening attitudes about the dangers of marijuana often precede an increase in marijuana use rates;<sup>4</sup> and

*Whereas* more youths are in treatment for marijuana abuse or dependence than for the use of alcohol and all other drugs;<sup>5</sup> and

*Whereas* emergency room mentions for marijuana use now exceed those for heroin and are continuing to rise;<sup>6</sup> and

<sup>&</sup>lt;sup>1</sup> Substance Abuse and Mental Health Services Administration. (2012). *Results from the 2011 National Survey on Drug Use and Health: Summary of National Findings* [NSDUH Series H-44, HHS Publication No. (SMA) 12-4713]. Rockville, MD: Substance Abuse and Mental Health Services Administration. *Available at* <u>http://www.samhsa.gov/data/NSDUH/2k11Results/NSDUHresults2011.htm</u>.

 $<sup>^{2}</sup>$  Id.

<sup>&</sup>lt;sup>3</sup> Johnston, L.D., O'Malley, P.M., Bachman, J.G., & Schulenberg, J.E. (2010). *Monitoring the future national survey results on drug use, 1975–2009: Vol. I, Secondary school students* (NIH Publication No. 10-7584). Bethesda, MD: National Institute on Drug Abuse (NIDA).

<sup>&</sup>lt;sup>4</sup> Id.

<sup>&</sup>lt;sup>5</sup> SAMHSA, Center for Behavioral Health Statistics and Quality (2010), Substance abuse treatment admissions by primary substance of abuse according to sex, age group, race, and ethnicity, United States [Data table from Quick Statistics from the Drug and Alcohol Services Information System]. *Available at* http://wwwdasis.samhsa.gov/webt/quicklink/US10.htm; *See also* http://wwwdasis.samhsa.gov/webt/NewMapv1.htm.

<sup>&</sup>lt;sup>6</sup> SAMHSA, Center for Behavioral Health Statistics and Quality. (2011). *Drug abuse warning network*, 2008: National estimates of drug-related emergency department visits (HHS Publication No. SMA 11-4618). Rockville, MD: Author.

#### <u>Health</u>

*Whereas* the psychoactive ingredient in marijuana—THC—has increased almost sixfold in average potency during the past thirty years;<sup>7</sup> and

*Whereas* marijuana is addictive for 1 in 9 adults and 1 in 6 adolescents who use the drug;<sup>8</sup> and

*Whereas* marijuana continues to negatively affect attention, memory, learning, and intelligence after the intoxicating effects of the drug have subsided;<sup>9</sup> and

Whereas marijuana negatively affects the development of the adolescent brain;<sup>10</sup> and

Whereas marijuana contains 50% more carcinogens than tobacco smoke;<sup>11</sup> and

*Whereas* marijuana smokers report serious symptoms of chronic bronchitis and other respiratory illnesses;<sup>12</sup> and

*Whereas* marijuana use during adolescence is directly linked to the onset of major mental illness, including psychosis, schizophrenia, depression, and anxiety;<sup>13</sup> and

*Whereas* the use of marijuana triggers relapse to other drugs of abuse among participants in substance abuse treatment and increases failure rates in Drug Courts;<sup>14</sup> and

<sup>9</sup> Hall W., & Degenhard L. (2009). Adverse health effects of non-medical cannabis use. *Lancet, 374*, 1383–1391; Schweinsburg, A.D., Brown, S.A., & Tapert, S.F. (2008). The influence of marijuana use on neurocognitive functioning in adolescents. *Current Drug Abuse Reviews, 1*(1), 99–111, 2008.

<sup>&</sup>lt;sup>7</sup> ElSohly M.A., Ross S.A., Mehmedic Z., Arafat R., Yi B., & Banahan B.F. 3<sup>rd</sup>. (2004). Potency trends of delta9-THC and other cannabinoids in confiscated marijuana from 1980–1997. *Journal of Forensic Sciences 45*(1), 24-30; Mehmedic, Z., Pharm, M., Suman, C., Slade, D., Denham, H. Foster, S., et al. (2010). Potency trends of D9-THC and other cannabinoids in confiscated cannabis preparations from 1993 to 2008. *Journal of Forensic Sciences 55*(5), 1209–1217.

<sup>&</sup>lt;sup>8</sup> Wagner, F.A., & Anthony, J.C. (2002). From first drug use to drug dependence; developmental periods of risk for dependence upon marijuana, cocaine, and alcohol. *Neuropsychopharmacology 26*, 479–488.

<sup>&</sup>lt;sup>10</sup> Giedd, J.N. (2004). Structural magnetic resonance imaging of the adolescent brain. *Annals of the New York Academy of Sciences*, *1021*, 77–85.

<sup>&</sup>lt;sup>11</sup> British Lung Foundation. (2012). *The impact of cannabis on your lungs*. London: Author. *Retrieved* January 2013 *from* <u>http://www.drugsandalcohol.ie/17670/1/The\_impact\_of\_cannabis\_on\_your\_lungs\_BLF\_report\_2012.pdf</u>.

<sup>&</sup>lt;sup>12</sup> Tetrault, J.M., Crothers, K., Moore, B.A., Mehra, R., Concato, J., & Fiellin, D.A. (2007). Effects of marijuana smoking on pulmonary function and respiratory complications: A systematic review. *Archives of Internal Medicine*, *167*, 221–228.

<sup>&</sup>lt;sup>13</sup> Room, R., Fischer, B., Hall, W., Lenton, S., & Reuter, P. (2010). *Cannabis Policy: Moving Beyond Stalemate*, New York: Oxford University Press & Beckley Foundation Press.

<sup>&</sup>lt;sup>14</sup> Sechrest, D.K., & Shicor, D. (2001). Determinants of graduation from a day treatment drug court in California: A preliminary study. *Journal of Drug Issues*, *31*(1), 129–148.

*Whereas* the use of marijuana reduces the efficacy of rewards for pro-social activities, such as those used in Drug Courts to improve offenders' behaviors;<sup>15</sup> and

Whereas the use of marijuana makes addiction to other drugs more likely;<sup>16</sup> and

### Education, Occupational Hazards, and Quality of Life

*Whereas* marijuana use is consistently associated with poorer academic grades and a reduced likelihood of graduating from school;<sup>17</sup> and

*Whereas* marijuana use impairs the ability to function effectively and safely on the job and increases work-related absences, tardiness, accidents, compensation claims, and job turnover;<sup>18</sup> and

*Whereas* higher levels of marijuana use are associated with lower satisfaction with intimate romantic relationships, work, family, friends, leisure pursuits, and life in general;<sup>19</sup> and

Whereas teens may significantly lower their IQs if they smoke marijuana;<sup>20</sup> and

*Whereas* marijuana use by parents is strongly associated with child abuse and neglect;<sup>21</sup> and

<sup>18</sup> NIDA (2012). Marijuanna abuse. NIDA Research Report Series (NIH Publication No. 12-3859), p. 8.

<sup>19</sup> Fergusson, D.M., & Boden, J.M. (2008). Cannabis use and later life outcomes. *Addiction*, 103, 969–976.

<sup>&</sup>lt;sup>15</sup> Lane, S., Cherek, D., Pietras C.J., & Tcheremissine O.V., (2004). Acute marijuana effects on responsereinforcer relations under multiple variable-interval schedules. *Behavioural Pharmacology*, *15*(4), 305– 309.

<sup>&</sup>lt;sup>16</sup> Schweinsburg A.D., Brown, S.A., & Tapert, S.F. (2008). The influence of marijuana use on neurocognitive functioning in adolescents. *Current Drug Abuse Review*, 1(1), 99–111.

<sup>&</sup>lt;sup>17</sup> Macleod, J., Oakes, R., Copello, A., Crome, I., Egger, M., Hickman, M., et al. (2004). Psychological and social sequelae of cannabis and other illicit drug use by young people: A systematic review of longitudinal, general population studies. *Lancet 363*(9421), 1579–1588.

<sup>&</sup>lt;sup>20</sup> Meier, M.H., Caspi, A., Ambler, A., Harrington, H.L., Houts, R., Keefe, R.S.E., et al. (2012). Persistent cannabis users show neuropsychological decline from childhood to midlife. *Proceedings of the National Academy of Sciences, USA, 109*(40), E2657–E2664.

<sup>&</sup>lt;sup>21</sup> Goldman, J., Salus, M.K., Wolcott D., & Kennedy, K.Y. (2003). *A coordinated response to child abuse and neglect: The foundation for practice*. Washington, DC: Department of Health and Human Services (HHS), Office on Child Abuse. *Available at* 

http://www.childwelfare.gov/pubs/usermanuals/foundation/index.cfm; Sullivan, S. (2000). *Child neglect: Current definitions and models—A review of child neglect research, 1993–1998*. Ottawa, Canada: National Clearinghouse on Family Violence; Perry, B.D. (1998). Incubated in terror: Neurodevelopmental factors in the 'cycle of violence.' In J.D. Osfsky (Ed.), *Children in a violent society* (pp. 124–145). New York: Gilford Press; Kraemer, G.W. (1992). A psychobiological theory of attachment. *Behavioral and Brain Sciences, 15*(3), 493–511.

#### Crime and the Criminal Justice System

*Whereas* marijuana use consistently predicts a greater likelihood of involvement in crime and the criminal justice system;<sup>22</sup> and

*Whereas* long-term marijuana use has been shown to negatively affect the central nervous system in ways that may promote violence;<sup>23</sup> and

*Whereas* a consistent link between frequent marijuana use and violent crime and property damage has been identified among juveniles;<sup>24</sup> and

*Whereas* marijuana impairs motor coordination and reaction time and is the second most prevalent drug (after alcohol) implicated in automobile accidents;<sup>25</sup> and

#### Marijuana as Medicine

*Whereas* several states have passed voter initiatives or legislation declaring marijuana to be "medicine"; and

*Whereas* the American Medical Association and most major health organizations oppose the legalization and medicalization of marijuana; and

*Whereas* smoked marijuana is not an FDA-approved medicine and has not passed standards of safety and efficacy; and

*Whereas* the Institute of Medicine has concluded that smoked marijuana should generally not be recommended for medical use;<sup>26</sup> and

<sup>&</sup>lt;sup>22</sup> See Bennett, T., Holloway, K., & Farrington, D. (2008). The statistical association between drug misuse and crime: A meta-analysis. *Aggression & Violent Behavior, 13,* 107–118; See *also* Pedersen, W., & Skardhamar, T. (2010). Cannabis and crime: Findings from a longitudinal study. *Addiction, 105,* 109–118.

<sup>&</sup>lt;sup>23</sup> National Research Council. (1993). *Understanding and preventing violence*, Washington, DC: National Academy Press.

<sup>&</sup>lt;sup>24</sup> Dembo, R., Williams, L., Schmeidler, J., Wish, E.D., Getreu, A., & Berry, E. (1991). Juvenile crime and drug abuse: a prospective study of high risk youth. *Journal of Addictive Disorders*, *11*(2), 5–31; Salmelainen, P. (1995). *The correlates of offending frequency: a study of juvenile theft offenders in detention*, Sydney, Australia: New South Wales Bureau of Crime Statistics and Research; Baker, J. (1998). *Juveniles in Crime—Part 1: Participation Rates and Risk Factors*, Sydney, Australia: New South Wales Bureau of Crime Prevention Division; Friedman, A. S., Glassman, K., & Terras, A. (2001). Violent behavior as related to use of marijuana and other drugs. *Journal of Addictive Diseases*, *20*, 49-72.

<sup>&</sup>lt;sup>25</sup> See DuPont, R., Logan, B.K., Shea, C.L., Talpins, S.K., & Voas, R.B. (2010). *Drugged driving research: A white paper*. Bethesda, MD: NIDA. *Retrieved* November 2011 *from* http://stopdruggeddriving.org/pdfs/DruggedDrivingAWhitePaper.pdf.

<sup>&</sup>lt;sup>26</sup> Joy, J.E., Waston, S.J., & Benson, J.A. (Eds.). (1999). *Marijuana and medicine: Assessing the science base*. Washington, DC: National Academy Press.

*Whereas* the future of marijuana as a medicine lies in the development of its individual components delivered in a safe, uninhaled manner;<sup>27</sup> and

*Whereas* one such drug, Sativex, has been approved in several countries for cancer pain and multiple sclerosis spasticity and comprises two of marijuana's active ingredients delivered as a mouth spray; and

*Whereas* other non-smoked medications derived from marijuana, such as Marinol (dronabinol), have also been developed; and

*Whereas* the average user of smoked "medical" marijuana has no chronic illness and is a white male in his mid-thirties with a history of alcohol and drug abuse;<sup>28</sup> and

*Whereas* the vast majority of recommendations for marijuana as medicine are not based on medical necessity, an accurate or complete diagnosis, or consideration of appropriate alternative treatments; and

*Whereas* few of those seeking a recommendation for medical marijuana have cancer, HIV/AIDS, glaucoma, or multiple sclerosis;<sup>29</sup> and

*Whereas* in one state that permits the use of medical marijuana, only 3% of users reported having cancer and less than 1% reported having HIV/AIDS as the basis for seeking marijuana;<sup>30</sup> and

*Whereas* marijuana use has been found to be higher, particularly among juveniles, in states with medical marijuana laws;<sup>31</sup> and

#### Legalization

Whereas some states are considering the legalization of marijuana; and

<sup>&</sup>lt;sup>27</sup> Id.

<sup>&</sup>lt;sup>28</sup> O'Connell, T. & Bou-Matar, C.B. (2007). Long-term marijuana users seeking medical marijuana in California (2001–2007): Demographics, social characteristics, patterns of cannabis and other drug use of 4117 applicants. *Harm Reduction Journal, 4,* 16. *Available at* http://www.harmreductionjournal.com/content/4/1/16.

<sup>&</sup>lt;sup>29</sup> Nunberg, H., Kilmer, B., Pacula, R.L., & Burgdorf, J.R. (2011) An analysis of applicants presenting to a medical marijuana specialty practice in California. *Journal of Drug Policy Analysis*, 4(1), 1–16.

<sup>&</sup>lt;sup>30</sup> Colorado Department of Public Health. (2012). Medical marijuanna registry program update (as of September 30, 2012). *Retrieved* January 2013 *from* <u>http://www.colorado.gov/cs/Satellite/CDPHE-CHEIS/CBON/1251593017044</u>.

<sup>&</sup>lt;sup>31</sup> Cerda, M., Wall, M., Keyes, K.M., Galea, S., & Hasin, D.S. (2012). Medical marijuana laws in 50 states: investigating the relationship between state legalization of medical marijuana and marijuana use, abuse and dependence. *Drug and Alcohol Dependence, 20*(1–3), 22–27; Wall, M., Poh, E., Cerda, M, Keyes, K.M., Galea, S., Hasin, D.S. (2011). Adolescent marijuana use from 2002 to 2008: Higher in states with medical marijuana laws, cause still unclear, *Annals of Epidemiology, 21*(9), 714–716.

*Whereas* nonpartisan analyses by leading research organizations concluded that marijuana legalization would significantly increase marijuana consumption because of a price collapse;<sup>32</sup>

# Now, therefore, be it resolved that the National Association of Drug Court Professionals:

Opposes the legalization of smoked or raw marijuana; and

Opposes efforts to approve any medicine, including marijuana, outside of the FDA process; and

Supports continued research into a medically safe, non-smoked delivery of marijuana components for medicinal purposes; and

Supports reasonable prohibitions in Drug Courts against the use of smoked or raw marijuana by participants and the imposition of suitable consequences, consistent with evidence-based practices, for positive drug tests or other evidence of illicit marijuana consumption; and

Recommends Drug Courts require convincing and demonstrable evidence of medical necessity presented by a competent physician with expertise in addiction psychiatry or addiction medicine before permitting the use of smoked or raw marijuana by participants for ostensibly medicinal purposes; and

Supports a balanced policy approach to marijuana-related offenses, which does not emphasize either legalization of marijuana or incarceration for marijuana use, but rather offers an evidence-based combination of treatment and behavioral interventions to achieve long-term recovery from marijuana abuse and addiction.

Approved by the External Policy Committee of the NADCP Board on 12-14-12

Approved by unanimous vote by the NADCP Board of Directors on <u>12-15-12</u>

<sup>&</sup>lt;sup>32</sup> Kilmer, B., Caulkins, J.P., Pacula, R.L., MacCoun, R.J., Reuter, P.H. (2010). *Altered state? Assessing how marijuana legalization in California could influence cannabis consumption and public budgets*. Santa Monica, CA: RAND.